EU F-Gas Regulation Guidance

Information Sheet 25: Understanding CO₂ Size Thresholds

Target audience for this Information Sheet

This information sheet is aimed at all organisations that need to use the " CO_2 size thresholds" that appear in several parts of the 2014 EU F-Gas Regulation. This includes end users, maintenance contractors and equipment manufacturers. It is also of relevance to F-Gas producers, importers and exporters.

1. Background

This guidance is for organisations affected by the 2014 EU F-Gas Regulation (517/2014). The F-Gas Regulation creates controls on the use and emissions of fluorinated greenhouse gases (F-Gases) including HFCs, PFCs and SF₆. The 2014 EU F-Gas Regulation replaces the 2006 Regulation, strengthening all of the 2006 requirements and introducing a number of important new measures. The 2014 Regulation makes use of various thresholds, using " CO_2 equivalent". This Information Sheet provides guidance on how these new thresholds are defined and how they should be used.

A wide range of further guidance is available for other aspects of the EU F-Gas Regulation – see Information Sheet 30 for a full list and a glossary of terms.

2. Use of Size Thresholds in the F-Gas Regulation

Various rules in the F-Gas Regulation use a size threshold. Small equipment below a threshold might not be affected, but above a certain size a relevant rule starts to apply. Thresholds are important as it is not always cost effective or practical to apply certain rules to small equipment. The requirements in both the 2006 and 2014 EU F-Gas Regulations that make use of a size threshold are:

- a) Mandatory leak checks
- b) Automatic leak detection systems
- c) Record keeping
- d) The refrigeration equipment Service Ban (2014 Regulation only)
- e) Reporting on production, import and export of bulk F-Gases

From 2017 product and equipment labels must show the amount of F-Gas in a system expressed in kg and in CO₂ equivalent. This information must also be in instruction manuals and advertising material.

3. CO₂ Equivalent (CO₂e) Size Thresholds

In the 2006 Regulation, the thresholds were based on the quantity of F-Gas, measured in terms of the mass of fluid (in kilograms). For example, mandatory leak checks were required on all refrigeration and air-conditioning systems containing more than 3 kg of HFC refrigerant. The same kilogram threshold applied to all refrigerant types. Under the 2014 Regulation the thresholds have been changed to CO_2 equivalent (CO_2 e). For example, the 3 kg leak checking threshold has been replaced with a threshold of 5 tonnes CO_2 e.

What is "tonnes CO₂ equivalent"? Tonnes CO₂ equivalent is calculated by multiplying the mass of gas (in tonnes) by the GWP (global warming potential) of that gas. GWP compares the global warming impact of a gas compared to that of CO₂ (which has a GWP of 1). F-Gases have high GWPs.

For example, the tonnes CO₂ equivalent of 10 kg of HFC 404A is calculated as follows:

 CO_2 equivalent = mass (in tonnes) * GWP = (10/1,000) * 3,922 = 39.2 tonnes CO_2 e

For the purposes of the 2014 EU F-Gas Regulation, the GWPs to be used in these calculations are those from the UN IPCC 4th Assessment Report. For pure gases, these GWP values are listed in Annex I of the Regulation. Many refrigerant gases in common use are blends, and for these you can calculate the GWP from the proportions and GWPs of the component pure gases (see table 2).

Why has the change to tonnes CO2 equivalent been made? The use of CO₂e thresholds creates a lower kg threshold for F-Gases with a high GWP. This penalises those organisations that use high GWP gases and will encourage them to select equipment that uses F-Gases with the lowest practical GWP. This supports the objective of the F-Gas Regulation which is to minimise the global warming impact of F-Gas emissions.

4. Comparison of old and new thresholds

Table 1 shows the 2006 kg thresholds, the new 2014 CO_2 thresholds and kg equivalents for a high GWP and moderate GWP refrigerant (HFC 404A, GWP = 3,922; HFC 134a, GWP = 1,430).

Table 1: Size Threshold Used in the Regulations

	2006 Regulation	2014 Regulation					
Requirement	kg threshold	tonnes CO ₂ threshold	kg equivalent for HFC 404A	kg equivalent for HFC 134a			
Thresholds for equipment size: mandatory leak tests, record keeping and service ban							
Annual leak test*	3 kg	5 tonnes CO ₂	1.3 kg	3.5 kg			
6 monthly leak test	30 kg	50 tonnes CO ₂	12.7 kg	35 kg			
Automatic leak detection	300 kg	500 tonnes CO ₂	127 kg	350 kg			
Record keeping*	3 kg	5 tonnes CO ₂	1.3 kg	3.5 kg			
Service ban	n/a	40 tonnes CO ₂	10.2 kg	28 kg			
Thresholds for reporting of bulk product							
Production, import, export	1,000 kg	100 tonnes CO ₂	25 kg	70 kg			
Destruction, feedstock	n/a	1,000 tonnes CO ₂	250 kg	700 kg			
Products	n/a	500 tonnes CO ₂	125 kg	350 kg			
Independent audit	n/a	10,000 tonnes CO ₂	2 500 kg	7,000 kg			

^{*} The lowest thresholds for mandatory leak testing and record keeping are doubled for hermetically sealed equipment, from 5 tonnes CO_2 to 10 tonnes CO_2

n/a Not applicable: these requirements were not in the 2006 Regulation

The size thresholds for the high GWP HFC 404A are considerably smaller under the 2014 Regulation than previously. The reporting thresholds for production, import and export of bulk product are more than 10 times lower than in the 2006 Regulation.

5. CO2 to kg Conversion Table

Table 2: Equipment Size Thresholds for Various F-Gases and Refrigerant Blends

		Mass in kg for the respective thresholds in CO ₂ equivalents				
F-Gas	GWP	5 tonnes CO ₂	40 tonnes CO ₂	50 tonnes CO ₂	500 tonnes CO ₂	
SF ₆	22,800	0.2	1.8	2.2	22	
HFC 23	14,800	0.3	2.7	3.4	34	
HFC 508B	13,396	0.4	3.0	3.7	37	
HFC 143a	4,470	1.1	8.9	11.2	112	
HFC 507A	3,985	1.3	10.0	12.5	125	
HFC 404A	3,922	1.3	10.2	12.7	127	
HFC 428A	3,607	1.4	11.1	13.8	139	
HFC 125	3,500	1.4	11.4	14.3	143	
HFC 434A	3,245	1.5	12.3	15.4	154	
HFC 227ea	3,220	1.6	12.4	15.5	155	
HFC 422A	3,143	1.6	12.7	15.9	159	
HFC 422D	2,729	1.8	14.7	18.3	183	
HFC 417A	2,346	2.1	17.1	21.3	213	
HFC 423A	2,280	2.2	17.5	21.9	219	
HFC 438A	2,264	2.2	17.7	22.1	221	
HFC 427A	2,138	2.3	18.7	23.4	234	
HFC 407A	2,107	2.4	19.0	23.7	237	
HFC 410A	2,088	2.4	19.2	23.9	239	
HFC 442A	1,888	2.6	21.2	26.5	265	
HFC 407F	1,825	2.7	21.9	27.4	274	
HFC 437A	1,805	2.8	22.2	27.7	277	
HFC 407C	1,774	2.8	22.5	28.2	282	
HFC 426A	1,508	3.3	26.5	33.2	332	
HFC 134a	1,430	3.5	28.0	35.0	350	
HFC 245fa	1,030	4.9	38.8	48.5	485	
HFC 365mfc	794	6.3	50.4	63.0	630	
HFC 32	675	7.4	74.1	74.1	741	
HFC 152a	124	40.3	322.6	403.2	4,032	



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